



YAXHAM PARISH COUNCIL

INTERNAL AUDIT PLAN

Reviewed and adopted by the Council at its meeting in 25th March 2026

Due to be reviewed by March 2027

Principles

1. **Regulation 6 of the Accounts and Audit (England) Regulations 2015 imposes a duty on local councils to maintain an adequate and effective system of internal audit of its accounting records and of its system of internal control in accordance with the proper practices in relation to internal control.**
2. Internal audit is a key component of the system of internal control. The purpose of internal audit is to review and report to the council whether its systems of financial and other internal controls over its activities and operating procedures are effective. **The internal audit function must be sufficiently independent from the management of financial controls and procedures of the council which are the subject of review. The person or persons carrying out internal audit must be competent to carry out the role in a way that meets the business needs of the council.**
3. Internal audit is the periodic independent review of a council's internal controls resulting in an assurance report to members designed to improve effectiveness and efficiency of the activities and operating procedures under the council's control. Managing the council's internal controls should be a day-to-day function of the council's staff and management, and not left for internal audit.

Roles and responsibilities - Yaxham Parish Council

To uphold its responsibilities in the internal audit process, Yaxham Parish Council will put in place and annually review the effectiveness of its systems of internal control including the appointment of the internal auditor and confirm that they are proportionate to the size and complexity of the Council's activities.

4. The Council will:
 - 4.1 appoint an Internal Auditor prior to the start of each financial year who satisfies the principle of independence and competence. The Appointee will receive a letter of appointment which sets out the terms of engagement. The appointment and rate of remuneration will be minuted.
 - 4.2 set out its control objectives in the form of Standing Orders and Financial Regulations and regularly review them.
 - 4.3 provide the Internal Auditor with Terms of Reference which will ensure that
 - i) The Internal Auditor has access to the evidence that will enable them to complete the Annual Internal Audit Report of the Annual Return
 - ii) The Council will have an independent opinion of its system of internal control that will underpin its Annual Governance and Accountability Return (AGAR)
 - 4.4 conduct a review of the effectiveness of its System of Internal Audit as soon as reasonably practicable after each financial year and will determine
 - 13.4.1 Whether the Internal Auditor met the Council's expected standards e.g. the scope of the Internal Auditor's work (does it, for example, enable the Auditor to complete the Annual Internal Audit Report of the Annual Return and give the Council the assurance that it needs to complete Section 1 of the Annual Return his competency and independence)
 - 13.4.2 Consider how valuable and useful the Internal Audit has been since it was last reviewed and how to incorporate new guidance and changes into the Council's own activities

4.5 shall consider the findings of the review and incorporate them in its Statement of Internal Control.

5. The Council will provide the Internal Auditor with access to all the documents required and officers and councillors in order to undertake an effective audit on each occasion.

Internal Auditor

The Internal Auditor is required to carry out the periodic independent review of the Council's internal controls resulting in an assurance report to members designed to improve effectiveness and efficiency of the activities and operating procedures under the Council's control.

6. The Internal Auditor will conduct a minimum of one audit in the financial year as soon as possible after the year end.
 7. Should the Internal Auditor be unable to complete any of the boxes in the Annual Internal Audit Report of the Annual Return an explanation will be provided.
 8. Internal Audit has unrestricted access to all activities undertaken by the organisation in order to review, appraise and report on:-
 - 8.1 the adequacy and effectiveness of the systems of financial and Officer control and their operation in practice;
 - 8.2 the extent of compliance with, relevance of, and financial effect of, established policies, plans and procedures;
 - 8.3 the extent to which the assets and interests are accounted for and safeguarded from losses of all kinds arising from waste, extravagance, inefficient administration, poor value for money, fraud and other causes;
 - 8.4 the suitability, reliability and integrity of financial and other management information and the means used to identify, measure, classify and report such information;
 - 8.5 the integrity of computer systems, including systems under development, to ensure that controls over computer processing and associated clerical procedures offer adequate protection against error, fraud and loss of all kinds;
 - 8.6 the Council's financial and other management procedures within its powers, for special projects and unusual expenditure;
 - 8.7 review of the Council's risk management procedures and corporate governance;
 - 8.8 the follow up actions required to be taken to remedy weaknesses identified by Internal Audit review;
 - 8.9 review of the risks facing the Council and areas identified for improvement
 - 8.10 efficiencies identified
 - 8.11 the effectiveness of the Council's Corporate Governance
 - 8.12 areas of potential non-compliance across all areas of Council's operation identified for further investigation.
 9. The Internal Auditor will present reports to the Council including one copy each of the report to the Parish Clerk after each internal audit and will summarise:
 - Work carried out
 - Significant findings
 - Agreed actions
 - Recommendations
-

Terms of Engagement

10. The work of internal audit will be subject to an engagement letter on first appointment by the council, setting out the terms of the appointment. Engagement terms will include:
- i) a statement of roles and responsibilities;
 - ii) terms of reference
 - iii) reporting requirements;
 - iv) assurances around independence and competence;
 - v) period of engagement;
 - vi) remuneration; and
 - vii) any other matters required for the management of the engagement by the council.

Terms of Reference

Internal Auditor's Terms of Reference – Year End

Main Areas of Focus	Specific Point of Audit Review
General Systems	Financial Management Risk Management Adherence to Legislation Standing Orders and Council's Procedures and Internal Controls Identify Fraud and Corruption Risks Review the Effective and Efficient Management of the Council Resources
Internal Control	Testing Required
Proper bookkeeping	- Is the cashbook maintained and up-to-date? - Is the cashbook arithmetic correct - Is the cashbook regularly balanced?
A. Standing Orders & Financial Regulations adopted and applied B. Payment Controls	- Has the Council formally adopted its Standing Orders & Financial Regulations? - Has a responsible officer been appointed with specific duties? - Have items on services above the <i>de minimus</i> amount been competitively purchased? - Are payments in the cashbook supported by invoices authorised and minuted? - Have VAT on payments been identified, recorded and appropriately reclaimed? - Is Section 137 expenditure separately recorded and within statutory limits? - Do Councillors see a complete list of payees before they authorise payment of accounts each month? - Does the amount of money that they authorise agree with the amount of money recorded in the minutes? - Are cheques signed in accordance with financial regulations? - Has the Council acted lawfully in its decision making and not exceeded its powers?
Risk Management Arrangements	- Does a review of the minutes identify any unusual financial activity? - Do minutes record the Council carrying out an annual risk assessment? - Is insurance cover appropriate and adequate?

	• Are internal financial controls documented and regularly reviewed? • Has the Council assessed the significant risks to achieving its objectives relative to its management of its finances and has procedures in place to deal with this?
Budgetary Controls	• Has the Council prepared an annual budget in support of its precept? • Is actual expenditure against the budget regularly reported to the Council? • Are there any significant unexplained variances from budget? • Is the budget matched to year end outturn to enable consistent comparison of financial performance? • Are year-end variances explained?
Income Controls	• Is income properly recorded and properly banked? • Does the precept recorded agree to the Council Tax authorities' notification? • Are security controls over cash and other receipts adequate and effective? • Is there a system for regular income collection? • Are unpaid invoices chased?
Petty Cash Procedures	• <i>Not applicable – Yaxham Parish Council does not hold petty cash</i>
Payroll Controls	• Do all employees have contracts of employment with clear terms and conditions? • Do salaries paid agree with those approved by the Council? • Are other payments to employees reasonable and agreed by the Council? • Are employee records maintained in respect of changes to contracts?
Asset Controls	• Does the Council maintain a register of all material assets owned or in its care? • Are the assets and investments registers up-to-date? • Do asset insurance valuations agree with those in the asset register?
Bank Reconciliation	• Is there a bank reconciliation for each account? • Are bank reconciliations carried out regularly and in a timely fashion? • Are there any unexplained balancing entries in any reconciliation? • Is the value of investments held summarised on the reconciliation? • Has a year-end reconciliation been carried?
Year End Procedures	• Are year-end accounts prepared on an payments and receipts basis? • Do accounts agree with the cash book? • Is there an audit trail for underlying financial records to the accounts? • Have debtors and creditors been properly recorded?
Improvements	• Has the Council acted on the recommendations and comments of the internal and external auditors?

INTERNAL AUDIT SERVICE FOR YAXHAM PARISH COUNCIL

AUDIT PROGRAMME – 2026/27

I certify that I have carried out the tests detailed below in accordance with the suggested approach contained in the 2019 edition of “Governance and Accountability in Local Councils in England and Wales – A Practitioners Guide” .

Signed.....Date.....

Internal Control	Tests	Tick if Yes	Comments/ Recommendations
Previous Internal / External Audit Report	Do the minutes record that Council has considered the Internal Audit / External Report for the previous year and the matters arising addressed?		
Proper bookkeeping	Is the cashbook maintained and up to date?		
	Is the cashbook arithmetically correct?		
	Is the cashbook regularly balanced?		
Standing Orders and Financial Regulations	Has a Responsible Financial Officer been appointed?		
	Are Standing Orders and Financial Regulations reviewed annually and are they appropriate for the Council?		
	Have items or services above a <i>de minimis</i> amount been competitively purchased?		
Payment Controls	Do Councillors see a complete list of payees before they authorise payment of accounts each month?		
	Does the amount of money that they authorise agree with the amount of money recorded in the minutes?		
	Are payments in the cash book supported by invoices, authorised and minuted?		
	Are cheques signed in accordance with financial regulations?		
	Has the Council acted lawfully in its decision making and not exceeded its powers?		
	Have VAT on payments been identified, recorded and appropriately reclaimed?		
	Is Section 137 expenditure separately recorded and within statutory limits?		
	Is the General Power of Competence (if relevant) appropriately used and recorded in the minutes?		
	Does a scan of the minutes identify any unusual activity?		
Risk Management Arrangements	Do the minutes record the Council carrying out an annual risk assessment?		
	Is insurance cover appropriate adequate and regularly reviewed?		
	Are internal financial controls documented and regularly reviewed?		
	Has the Council assessed the significant risks to achieving its objectives relative to the management of its finances and has procedures in place to deal with it?		
Budgetary Controls	Has the Council prepared an annual budget in support of its precept?		

	Is actual expenditure against the budget regularly reported to Council?		
	Are there any significant unexplained variances from budget?		
	Is the budget matched to year end outturn to enable consistent comparison of financial performance?		
	Are year-end variances from budget explained?		
Income Controls	Is income properly recorded and promptly banked?		
	Does the precept recorded agree to the District Council's notification?		
	Are security controls over cash adequate and effective?		
Payroll Controls	Do all employees have contracts of employment with clear terms and conditions?		
	Do salaries paid agree with those approved by Council?		
	Are other payments to employees reasonable and approved by Council?		
	Has PAYE/NIC been properly operated by the Council as an employer?		
Asset Controls	Does the Council keep an Asset Register of all material assets owned?		
	Is the Register up to date?		
	Do asset insurance valuations agree with those in the Register?		
Bank Reconciliation	Is there a bank reconciliation for each bank account?		
	Is the bank reconciliation carried out regularly on the receipt of statements?		
	Are there any unexplained balancing entries in any reconciliation?		
	Has the bank reconciliation been signed off by a Councillor?		
	Has a year-end reconciliation been carried out?		
	Is the value of investments held summarised on the reconciliation?		
Year-End Procedures	Are year-end accounts prepared on the correct accounting basis?		
	Do accounts agree with the cashbook?		
	Is there an audit trail from underlying financial records to the accounts?		
Improvements	Has the Council acted on the recommendations and comments of the internal and external auditors?		

Other Recommendations Arising out of Internal Audit Programme: